

## Message Text

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TO USMISSION GENEVA

C O N F I D E N T I A L STATE 249587

NAROP

FOLLOWING REPEAT ANKARA 8823 ACTION DEA WASHDC INFO SECSTATE  
12 NOVEMBER.

QUOTE

C O N F I D E N T I A L ANKARA 8823

NAROP

FOR DEA HQS TO EOI/CUSACK - INFO TO: DEA HQS IG/BELK  
AND EN/DURKIN FROM ARD LEAMY

EO 11652 N/A

SUBJECT: TURKISH OPIUM CULTIVATION AND CONTROL PROGRAM

REF: DEA 8659

1. THE FOLLOWING POINTS ARE IN RESPONSE TO REFTEL REGARDING  
G.O.T. PLANS FOR PREVENTION OF DIVERSION OF THE 1975 OPIUM  
CROP AND DEA'S ASSESSMENT OF CAPABILITY TO SUCCESSFULLY CARRY  
OUT THE PROGRAM. FOR YOUR INFORMATION, ANKARA S/A RONALD  
GARIBOTTO WHO IS IN WASHINGTON ATTENDING IG SCHOOL IS PREPARED  
FOR IN-DEPTH DISCUSSION OF PROGRAM.

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2. AT THIS WRITING WE DO NOT HAVE THE EXACT NUMBER OF LICENSES

ISSUED. WE HAVE BEEN INFORMED THAT THE OVERALL TOTAL OF PROJECTED 88,920 LICENSES HAS BEEN SLIGHTLY EXCEEDED AND THAT TOTAL AREA TO CULTIVATED IS SLIGHTLY BELOW THE PROJECTED 200,000 DECARES.

3. THE FOLLOWING PROVINCIAL BREAKDOWN OF PLANNED CULTIVATION WAS PROVIDED DEA:

A. AFYON PROVINCE - 412 VILLAGES GROWING 96,480 DECARES BY 32,570 LICENSED FARMERS, CONTROLLED BY 24 INSPECTION & DENIAL TEAMS TOTALLING 96 PERSONNEL.

B. BURDUR PROVINCE - 198 VILLAGES GROWING 10,580 DECARES BY 6,000 LICENSED FARMER, CONTROLLED BY 3 INSPECTION & DENIAL TEAMS TOTALLING 12 PERSONNEL.

C DENIZLI PROVINCE - 330 VILLAGES GROWING 21,300 DECARES BY 9,170 LICENSED FARMERS, CONTROLLED BY 5 INSPECTION & DENIAL TEAMS TOTALLING 20 PERSONNEL.

D. ISPARTA PROVINCE - 163 VILLAGES GROWING 18,100 DECARES BY 10,410 LICENSED FARMERS, CONTROLLED BY 4 INSPECTION & DENIAL TEAMS TOTALLING 16 PERSONNEL.

E. KONYA PROVINCE - 168 VILLAGES GROWING 22,940 DECARES BY 11,510 LICENSED FARMERS, CONTROLLED BY 6 INSPECTION & DENIAL TEAMS TOTALLING 24 PERSONNEL.

F. KUTAHYA PROVINCE - 577 VILLAGES GROWING 10,620 DECARES BY 8,590 LICENSED FARMERS, CONTROLLED BY 3 INSPECTION & DENIAL TEAMS TOTALLING 12 PERSONNEL.

G. USAK PROVINCE - 249 VILLAGES GROWING 19,980 DECARES BY 10,660 LICENSED FARMERS CONTROLLED BY 5 INSPECTION & DENIAL TEAMS TOTALLING 20 PERSONNEL.

4. NOTE: THE TURKISH SOILS PRODUCTS OFFICE (TMO) IS THE ORGAN OF G.O.T. RESPONSIBLE FOR ISSUANCE OF LICENSES-TO-CULTIVATE, PERIODIC SURVEILLANCE AND LICENSE DENIAL OR WITHDRAWAL, YIELD ESTIMATES AND ADVANCE PAYMENT ON ESTIMATED CONFIDENTIAL

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YIELD, APPROVAL OF LICENSE-TO-HARVEST, AND STRAW COLLECTION. TMO ORGANIZED FIELD UNITS (INSPECTION & DENIAL TEAMS) WILL PHYSICALLY OBSERVE EACH LICENSED FIELD A MINIMUM OF 3 TIMES BETWEEN EARLY MARCH 1975 AND HARVEST. EACH OF THE 50 TMO INSPECTION & DENIAL TEAMS WILL CONSIST OF FOUR MEMBERS: (A) 3 TMO AND/OR MINISTRY OF AGRICULTURE TECHNICAL SPECIALISTS AND/OR (B) JANDARMA/OR TURKISH NATIONAL POLICE REPRESENTATIVE. EACH TEAM WILL BE SUPPLIED ONE AID LOAN-FINANCED MINISTRY OF

AGRICULTURE FIELD VEHICLE TO CONDUCT THE FIELD INSPECTIONS.

5. TMO DESCRIBED THE FOLLOWING ELEMENTS OF THE CONTROL PROGRAM AS KEY TO PREVENTION OF DIVERSION.

A. THE APPROVAL OF LICENSES TO THOSE FARMERS HAVING NO PRIOR CRIMINAL RECORD.

B. THE APPROVAL OF LICENSES OF CONTIGUOUS PLOTS OR PLOTS NEAR THE VILLAGES.

C. ALTERNATING TEAMS TO VISIT VARIOUS VILLAGES WITHIN A PROVINCE TO DISCOURAGE CORRUPT ACTIVITY BY THE TEAM.

D. ADVANCE PAYMENT IN SPRING OF 1975 ON BASIS OF ESTIMATED YIELD.

E. PHYSICAL EXAMINATION OF EACH LICENSED PLOT BEFORE ISSUANCE OF A LICENSE TO HARVEST.

6. IN ADDITION TO PARTICIPATION ON INSPECTION & DENIAL TEAMS, THE JANDARMA AS A RURAL ENFORCEMENT AGENCY LOOMS AS THE TURKISH AGENCY HAVING A GREAT POTENTIAL FOR DETECTION AND PREVENTION OF OPIATE DIVERSION VERSUS THE TURKISH NATIONAL POLICE.

A. BOTH JANDARMA AND TNP OFFICIALS HAVE MET WITH TMO IN DRAFTING THE LICENSING AND CONTROL PROGRAM.

B. JANDARMA PRESENTLY HAS NARCOTIC INVESTIGATIVE TEAMS IN ALL OF THE GROWING PROVINCES EXCEPT BURDUR. EACH TEAM CONSISTS OF 10 MEN, MAXIMUM, CONSISTING OF ONE OFFICER, FOUR NCO'S, TWO TROOP SERGEANTS AND 3 ENLISTED MEN. AID LOAN  
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FINANCED EQUIPMENT AVAILABLE TO EACH TEAM CONSISTS OF TWO RADIO EQUIPPED VEHICLES, 1 BASE RADIO UNIT, 2 HANDY TALKY RADIOS,

1. MEGAPHONE, 2 SETS BINOCULARS, 1 POLARIOD CAMERA, 10 SETS HANDCUFFS, 1-12 GAUGE SHOTGUN, 10-38 CALIBER REVOLVERS, 1 SUBMACHINE GUN, 1 FLARE GUN, 10 FLASHLIGHTS, 2 HAND HELD SPOTLIGHTS, SIRENS AND RED LIGHTS.

C. IN ADDITION, EACH OF THE 7 PROVINCES HAS ESTABLISHED A JANDARMA INTELLIGENCE UNIT HAVING THE SAME STRUCTURE AS NARCOTIC UNIT. INTELL. UNITS ARE ALSO TASKED WITH NARCOTIC INVESTIGATIONS AND HAVE SUCCESSFULLY CARRIED OUT SUCH INVESTIGATIONS IN THE PAST. DEA-ANKARA CAN ATTEST TO THIS IN SELECTED NON-GROWING PROVINCES.

D. JANDARMA PLANS TO ESTABLISH NARCOTIC UNIT IN BURDUR

AND REGIONAL INTELLIGENCE UNIT IN AFYON. HOWEVER, JANDARMA DOES NOT ENVISION ESTABLISHMENT OF EITHER UNIT UNTIL JULY 1975. DEA-ANKARA PUSHING FOR EARLIER DEPLOYMENT.

E. JANDARMA REPORTS THAT ENTIRE PROVINCIAL FORCE IN EACH GROWING PROVINCE, AN AVERAGE OF 270 MEN PER PROVINCE WILL BE TASKED WITH DETECTION AND PREVENTION OF DIVERSION.

F. THE NAMES OF LICENSEES WILL BE AVAILABLE TO EACH JANDARMA PROVINCIAL COMMANDER FOR COMPARISON AGAINST NAMES OF ACTUAL GROWER.

G. TURKISH NATIONAL POLICE HAS NARCOTIC UNITS IN EACH OF 7 GROWING PROVINCES, HOWEVER EACH TEAM SIZE IS YET TO CONSIST OF MAXIMUM 10 PLANNED PERSONNEL. BASIC EQUIPMENT SIMILAR TO JANDARMA HAS BEEN SUPPLIED TNP, HOWEVER, IS NOT YET COMPLETELY DISPENSED TO FIELD UNITS BY TNP CENTRAL HEADQUARTERS PENDING COMPLETE STAFFING OF EACH UNIT TO 10 MEN.

H. REGARDING TOTAL STRENGTH TNP NARCOTICS UNITS ARE REPORTEDLY STATIONED IN 33 PROVINCES AND TOTAL 450 PERSONNEL. JANDARMA NARCOTIC UNITS ARE LOCATED IN 29 PROVINCES AND TOTAL 300 MEN. DEA TURKEY ATTEMPTING TO PURIFY TNP MANPOWER FIGURES AS WE HAVE INDICATION 11 OF 33 PROVINCE UNITS MAY EITHER NOT BE ESTABLISHED OR UP TO FULL STRENGTH AS RESULT OF PROBLEM OF VEHICLE NON-AVAILABILITY.

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7. BOTH JANDARMA & TNP CONTINUE TO FORMULATE PLANS FOR PREVENTION OF DIVERSION. BOTH AGENCIES HAVE INVITED DEA'S ADVICE AND SUGGESTIONS. DEA ANKARA SOMEWHAT PESSIMISTIC OVER COORDINATION AMONG JANDARMA-TMO-TNP BUT HOPE TO HAVE MORE ACCURATE PICTURE OF COORDINATION OF CONTROL AS PROGRAM DEVELOPS. DEA-ANKARA ENVISONS EXPANDED BILATERAL INFORMANT DEVELOPMENT AND FUNDING PROGRAM AS MAJOR AREA WHERE USG MAY SUPPLEMENT JANDARMA-TNP CONTROL EFFORTS. FURTHER DEA ATTEMPTING TO ENCOURAGE FORMATION OF EXPANDED JANDARMA CENTRAL HEADQUARTERS AND FORMATION OF INFORMATION CENTER (INTELL UNIT) WITHIN MINISTRY OF INTERIOR, THE LATTER TO SERVE BOTH TNP & JANDARMA. THE JANDARMA COMMANDING GENERAL HAS APPROVED PRELIMINARY DECISION OF CENTRAL NARCOTIC UNIT TO 10 MEN WITH NECESSARY EXPANDED SPACE AND SUPPORTIVE EQUIPMENT. ACTION ON CENTRAL INFORMATION CENTER CANNOT BE EXPECTED UNTIL A GOVERNMENT IS FORMED.

8. CONCERNING USE OF 3 AID LOAN FINANCED AIRCRAFT, JANDARMA ORIGINALLY ENVISIONED USE OF AIRCRAFT OUTSIDE GROWING PROVINCES, HOWEVER, APPEARS TO AGREE WITH WISDOM OF DEPLOYMENT IN GROWING PROVINCES. DEA HAS BEEN TOLD THAT HELICOPTER SURVEILLANCE

WILL BE PART OF CONTROL PROGRAM.

9. JANDARMA & TNP ARE SIGNATORY TO AN OPIUM CONTROL PROTOCOL WHICH CALLS FOR "BLANKET" COVERAGE OF THE GROWING AREAS DURING THE PERIOD OF POTENTIAL OPIUM POD LANCING. TMO CONFIRMS THAT THIS COVERAGE WILL BE A JOINT EFFORT OF PERSONNEL FROM MINISTRY OF AGRICULTURE, TMO, NATIONAL FORESTRY DIRECTORATE, JANDARMA AND TNP. JANDARMA, HOWEVER WILL PROVIDE THE BULK OF PERSONNEL.

10. THE PERIOD OF POTENTIAL LANCING IS ESTIMATED AT 10-14 DAYS STARTING AS EARLY AS MID TO LATE MAY IN SOUTH MOST PROVINCES IE, BURDUR AND POSSIBLY EXTENDING TO LATE JUNE EARLY JULY IN NORTHERN PROVINCES, IE, KUTAHYA.

11. TMO HAS REPORTED THAT FARMERS WILL BE ALLOWED TO EXTRACT SEED FROM PODS BEFORE TURNING STRAW OVER TO TMO COLLECTORS. THEY ADVISE HOWEVER, THAT INSTRUCTIONS WILL ISSUE TO LICENSEES THAT PODS ARE NOT TO BE CRUSHED NOR CUT INTO SMALL PIECES  
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RATHER ARE TO BE HALVED OR QUARTERED TO ENSURE THAT ANY SIGN OF ENCISION WILL BE APPARENT.

12. THE TMO PROGRAM IS PRESENTLY UNDERGOING REVISION TO ALLOW FOR STRAW VERSUS OPIUM GUM COLLECTION. DEA HAS BEEN TOLD THAT MOBILE - MOTORIZED COLLECTION TEAMS WILL COLLECT THE HARVESTED STRAW FOR TEMPORARY STORAGE PRIOR TO CENTRALIZED STORAGE IN A PORT AREA, EITHER IZMIR OR ISTANBUL. PRESENT STORAGE SPACE IS INADEQUATE, HOWEVER, WE ARE ASSURED THAT ADEQUATE STORAGE WILL BE AVAILABLE BY HARVEST TIME.

13. TMO IS HOPING FOR A US MARKET FOR ANTICIPATED STRAW YIELD HOWEVER IS AWARE OF EXISTANCE OF US STATUTES PREVENTING IMPORTATION OF ALL BUT GUM OPIUM.

14. US MISSION AWARE OF INTEREST BY DUTCH CONCERNS TO PURCHASE STRAW HOWEVER WE ARE NOT AWARE OF PRESENT STATUS DUTCH INTEREST/ACTION. GOT ALSO INTERESTED IN MULTINATIONAL FINANCING OF STRAW PROCESSING PLANT IN TURKEY.  
MACOMBER UNQUOTE  
KISSINGER

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## Message Attributes

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